

General Assembly

January Session, 2013

## Substitute Bill No. 5569



## AN ACT ESTABLISHING A GOVERNANCE STRUCTURE FOR THE STATE'S DEEP WATER PORTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective July 1, 2013) (a) There is hereby
- 2 established and created a body politic and corporate, constituting a
- 3 public instrumentality and political subdivision of the state of
- 4 Connecticut established and created for the performance of an
- 5 essential public and governmental function, to be known as the
- 6 Connecticut State-Wide Port Authority. The authority shall not be
- 7 construed to be a department, institution or agency of the state.
- 8 (b) The powers of the authority shall be vested in and exercised by a
- 9 board of directors, which shall consist of fifteen members, appointed
- as follows: (1) (A) The State Treasurer or the Treasurer's designee, (B)
- 11 the Commissioner of Transportation or the commissioner's designee,
- 12 (C) the Commissioner of Economic and Community Development or
- 13 the commissioner's designee, and (D) the Commissioner of Energy and
- 14 Environmental Protection or the commissioner's designee, each
- serving ex officio; (2) one appointed by the speaker of the House of
- Representatives for a term of four years; (3) one appointed by the
- 17 minority leader of the House of Representatives for a term of four
- 18 years; (4) one appointed by the president pro tempore of the Senate for
- 19 a term of four years; (5) one appointed by the minority leader of the
- 20 Senate for a term of four years; (6) one appointed by the chief executive

officer of the city of New Haven; (7) one appointed by the chief executive officer of the city of Bridgeport; and (8) one appointed by the chief executive officer of the city of New London. Thereafter, such members of the General Assembly and such chief executive officers shall appoint members of the board to succeed such appointees whose terms expire and each member so appointed shall hold office for a period of four years from the first day of July in the year of his or her appointment. The Governor shall appoint four members to the board as follows: (A) Two members for two years; and (B) two members for four years. Thereafter, the Governor shall appoint members of the board to succeed such appointees whose terms expire and each member so appointed shall hold office for a period of four years from July first in the year of his or her appointment. Appointed directors shall have business and management experience and shall include individuals who have experience and expertise in one or more of the following areas: (i) Financial planning, (ii) budgeting and assessment, (iii) marketing, (iv) master planning, (v) maritime trade, and (vi) transportation management.

- (c) Appointed directors may not designate a representative to perform in their absence their respective duties under this section. Any appointed director who fails to attend three consecutive meetings of the board or who fails to attend fifty per cent of all meetings of the board held during any calendar year shall be deemed to have resigned from the board. Any vacancy occurring other than by expiration of term shall be filled in the same manner as the original appointment for the balance of the unexpired term.
- (d) The board of directors of the authority shall appoint an executive director who shall not be a member of the board and who shall serve at the pleasure of the board and receive such compensation as shall be fixed by the board. The executive director shall have extensive experience in the development and management of multi-use port operations. The executive director shall be the chief administrative officer of the authority and shall direct and supervise administrative

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affairs and technical activities in accordance with the directives of the board. The executive director shall approve all accounts for salaries, allowable expenses of the authority or of any employee or consultant thereof, and expenses incidental to the operation of the authority. The executive director shall perform such other duties as may be directed by the board in carrying out the purposes of sections 1 to 9, inclusive, 60 of this act. The executive director shall be exempt from the classified service. The executive director shall attend all meetings of the board, keep a record of the proceedings of the authority and shall maintain and be custodian of all books, documents and papers filed with the authority and of the minute book or journal of the authority and of its official seal. The executive director may cause copies to be made of all minutes and other records and documents of the authority and may give certificates under the official seal of the authority to the effect that such copies are true copies, and all persons dealing with the authority may rely upon such certificates.

- (e) Each director shall be entitled to reimbursement for such director's actual and necessary expenses incurred during the performance of such director's official duties.
- (f) Directors may engage in private employment, or in a profession or business, subject to any applicable laws, rules and regulations of the state or federal government regarding official ethics or conflict of interest.
- (g) Eight directors of the authority shall constitute a quorum for the transaction of any business or the exercise of any power of the authority. For the transaction of any business or the exercise of any power of the authority, and, except as otherwise provided in this section, the authority may act by a majority of the directors present at any meeting at which a quorum is in attendance.
- (h) The board may delegate to eight or more directors such board powers and duties as it may deem necessary and proper in conformity with the provisions of this section and its bylaws.

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- (i) The appointing authority for any director may remove such director for inefficiency, neglect of duty or misconduct in office after giving the director a copy of the charges against the director and an opportunity to be heard, in person or by counsel, in the director's defense, upon not less than ten days' notice. If any director shall be so removed, the appointing authority for such director shall file in the office of the Secretary of the State a complete statement of charges made against such director and the appointing authority's findings on such statement of charges, together with a complete record of the proceedings.
- (j) The authority shall continue as long as it has bonds or other obligations outstanding and until its existence is terminated by law. Upon the termination of the existence of the authority, all its rights and properties shall pass to and be vested in the state of Connecticut.
- (k) Notwithstanding any provision of the general statutes, it shall not constitute a conflict of interest for a trustee, director, partner or officer of any person, firm or corporation, or any individual having a financial interest in a person, firm or corporation, to serve as a director of the authority, provided such trustee, director, partner, officer or individual shall abstain from deliberation, action or vote by the authority in specific respect to such person, firm or corporation.
- (I) The Governor shall appoint the chairperson of the board, who shall serve for a term of four years. The board shall elect from its members a vice-chairperson and such other officers as it deems necessary. Vacancies among any officers shall be filled within thirty days following the occurrence of such vacancy in the same manner as the original selection. Said board shall establish bylaws to govern its procedures and shall appoint such committees and advisory boards as may be convenient or necessary in the transaction of its business.
- (m) The initial members of the board may begin service immediately upon appointment, but shall not serve past the sixth Wednesday of the next regular session of the General Assembly unless

- 118 qualified in the manner provided in section 4-7 of the general statutes.
- 119 Thereafter, all appointments shall be made with the advice and
- 120 consent of both houses of the General Assembly, in the manner
- 121 provided in section 4-19 of the general statutes.
- 122 Sec. 2. (Effective July 1, 2013) (a) The Connecticut State-Wide Port
- 123 Authority shall have the duty, power and authority generally to
- 124 coordinate port development, with a focus on private and public
- investments, pursue federal and state funds for dredging and other
- 126 infrastructure improvements to increase cargo movement through
- 127 Connecticut ports, market the advantages of such ports to the domestic
- and international shipping industry, coordinate the planning and
- 129 funding of capital projects promoting the development of such ports
- and develop strategic entrepreneurial initiatives that may be available
- to the state, and specifically to:
- 132 (1) Develop an organizational and management structure that will
- best accomplish the goals of the authority concerning Connecticut
- 134 ports;
- 135 (2) Create a code of conduct for the board of directors of the
- authority consistent with part I of chapter 10 of the general statutes;
- 137 (3) On or before December fifteenth each year, report, in accordance
- with the provisions of section 11-4a of the general statutes, to the
- Governor and the joint standing committees of the General Assembly
- 140 having cognizance of matters relating to transportation, commerce and
- 141 the environment, summarizing the authority's activities, disclosing
- 142 operating and financial statements and recommending legislation to
- 143 promote the authority's purposes;
- 144 (4) Adopt rules for the conduct of its business which shall not be
- 145 considered regulations, as defined in subdivision (13) of section 4-166
- of the general statutes;
- 147 (5) Receive and accept aid or contributions from any source of
- money, property, labor or other things of value, to be held, used and

- 149 applied to carry out the purposes of sections 1 to 9, inclusive, of this
- 150 act, subject to such conditions upon which such grants and
- 151 contributions may be made, including, but not limited to, gifts or
- 152 grants from any department, agency or instrumentality of the United
- 153 States or this state for any purpose consistent with sections 1 to 9,
- inclusive, of this act;
- 155 (6) Enter into agreements with any department, agency, office or
- instrumentality of the United States or this state, including the office of
- 157 the State Treasurer, to carry out the purposes of sections 1 to 9,
- inclusive, of this act;
- 159 (7) To the extent permitted under sections 1 to 9, inclusive, of this
- act, borrow money or secure credit on a temporary, short-term, interim
- 161 or long-term basis;
- 162 (8) Issue bonds, bond anticipation notes and other obligations of the
- authority to the extent permitted under sections 1 to 9, inclusive, of
- this act, to fund and refund the same and provide for the rights of the
- 165 holders thereof, and to secure the same by pledge of revenues, notes
- and mortgages of others;
- 167 (9) Acquire, lease, hold and dispose of real and personal property
- 168 for its corporate purposes;
- 169 (10) Employ such assistants, agents and other employees, including
- a marketing manager with experience (A) in port market development
- and promotion, and (B) working with vessel operators, railroads, the
- 172 shipping industry and the trucking industry, and to engage
- 173 consultants and such other independent professionals as may be
- 174 necessary or desirable to carry out its purposes in accordance with
- sections 1 to 9, inclusive, of this act and, except for such employees
- 176 who are covered by collective bargaining agreements, to fix their
- 177 compensation, and to provide technical assistance as provided in
- sections 1 to 9, inclusive, of this act;
- 179 (11) Maintain an office at such place or places as it may designate;

- 180 (12) Sue and be sued in its own name, and plead and be impleaded;
  - (13) Mortgage any property of the authority for the benefit of the holders of obligations issued by the authority;
  - (14) In connection with, or incidental to, the issuance or carrying of bonds, notes or other obligations of the authority, or acquisition or carrying of any investment or program of investment, enter into any contract which the authority determines to be necessary or appropriate to place the obligation or investment of the authority, as represented by the bonds, notes or other obligations, investment or program of investment and the contract or contracts, in whole or in part, on the interest rate, currency, cash flow or other basis desired by the authority, including, without limitations, contracts commonly known as interest rate swap agreements, currency swap agreements, forward payment conversion agreements, futures or contracts providing for payments based on levels of, or changes in, interest rates, currency exchange rates, stock or other indices, or contracts to exchange cash flows or a series of payments, or contracts, including, without limitation, interest rate floors or caps, options, puts or calls to hedge payment, currency, rate, spread or similar exposure or, contracts for the purchase of option rights with respect to the mandatory tender for purchase of bonds, notes or other obligations of the authority, which are subject to mandatory tender or redemption, including the issuance of certificates evidencing the right of the owner to exercise such option;
  - (15) In connection with, or incidental to, the issuance or carrying of bonds, notes or other obligations or entering into any of the contracts or agreements referred to in subdivision (14) of this subsection, enter into credit enhancement or liquidity agreements, with payment, interest rate, currency, security, default, remedy and other terms and conditions as the authority determines;
  - (16) Make and enter into all contracts and agreements necessary or incidental to the performance of its duties and the execution of its powers under sections 1 to 9, inclusive, of this act, including, but not

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- limited to, the granting of leasehold interests, concession, access and development rights and privileges, supplier, vendor, contractor and
- 214 consultant contracts; and
- 215 (17) Do all acts and things necessary or convenient to carry out the 216 purposes of sections 1 to 9, inclusive, of this act and chapter 242 of the 217 general statutes and the powers expressly granted by sections 1 to 9,
- 218 inclusive, of this act.
- 219 (b) To serve its purpose, the authority may:
- 220 (1) Have perpetual succession as a body politic and corporate and to 221 adopt bylaws for the regulation of its affairs and the conduct of its 222 business;
- 223 (2) Adopt an official seal and alter the same at pleasure;
- 224 (3) (A) Employ such assistants, agents and other employees as may 225 be necessary or desirable; (B) establish all necessary or appropriate 226 personnel practices and policies; and (C) engage consultants, attorneys 227 and appraisers as may be necessary or desirable to carry out its 228 purposes in accordance with this section;
  - (4) Invest in, acquire, lease, purchase, own, manage, hold and dispose of real property and lease, convey or deal in or enter into agreements with respect to such property on any terms necessary or incidental to carrying out the purposes of sections 1 to 9, inclusive, of this act, provided such transactions shall not be subject to approval, review or regulation by any state agency pursuant to title 4b of the general statutes or any other provision of the general statutes. Notwithstanding this subdivision, the authority shall not convey fee simple ownership in any land under its jurisdiction and control without the approval of the Properties Review Board and the Attorney General;
  - (5) Procure insurance against any liability or loss in connection with its property and other assets, in such amounts and from such insurers

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- as it deems desirable and to procure insurance for employees; and
- 243 (6) Account for and audit funds of the authority and funds of any recipients of funds from the authority.
  - Sec. 3. (NEW) (Effective July 1, 2013) The board of directors of the Connecticut State-Wide Port Authority shall adopt written procedures, in accordance with the provisions of section 1-121 of the general statutes, for: (1) Adopting an annual budget and plan of operations, including a requirement of board approval before the budget or plan may take effect; (2) hiring, dismissing, promoting and compensating employees of the authority, including an affirmative action policy and a requirement of board approval before a position may be created or a vacancy filled; (3) acquiring real and personal property and personal services, including a requirement of board approval for any nonbudgeted expenditure in excess of five thousand dollars; (4) contracting for financial, legal, bond underwriting and other professional services, including a requirement that the authority solicit proposals at least once every three years for each such service which it uses; (5) issuing and retiring bonds, bond anticipation notes and other obligations of the authority; (6) awarding loans, grants and other financial assistance, including eligibility criteria, the application process and the role played by the authority's staff and board of directors; and (7) the use of surplus funds to the extent authorized under sections 1 to 9, inclusive, of this act or other provision of the general statutes.
  - Sec. 4. (NEW) (*Effective July 1, 2013*) The board of directors of the Connecticut State-Wide Port Authority shall submit to the joint standing committees of the General Assembly having cognizance of matters relating to appropriations, commerce, the environment and transportation a copy of each audit of the authority conducted by an independent auditing firm, not later than seven days after the audit is received by said board of directors.
- Sec. 5. (NEW) (Effective July 1, 2013) (a) The Connecticut State-Wide

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Port Authority may authorize the issuance of bonds in one or more series and in principal amounts necessary to carry out the purposes of sections 1 to 9, inclusive, of this act. Such bonds shall be payable from all or a portion of the revenues of the authority, as may be specified in the proceedings authorizing such bonds, and may include, among other types of bonds, special purpose revenue bonds payable solely from revenues derived from special purpose facilities, bonds payable from particular sources of revenues and bonds payable in whole or in part from passenger or freight facility charges to the extent permitted under applicable federal law. The authority may request such assistance from the State Treasurer as may be necessary or desirable for the issuance by the authority of bonds to finance such projects and other improvements. The expense of such assistance shall be payable from the proceeds of such bonds and the State Treasurer may provide such assistance. The authority may appoint a finance or other committee of the board or one or more officers or employees to serve as the board's authorized delegate in connection with the issuance of bonds pursuant to this section.

(b) Bonds issued pursuant to this section shall be obligations of the authority and shall neither be payable from nor charged upon any funds other than the revenues of the authority pledged to the payment thereof, nor shall the state or any political subdivision thereof be subject to any liability thereon except to the extent of such pledged revenues. The issuance of bonds under the provisions of sections 1 to 9, inclusive, of this act shall not directly or indirectly or contingently obligate the state or any political subdivision thereof to levy or to pledge any form of taxation whatever therefor or to make any appropriation for their payment. The bonds shall not constitute a charge, lien or encumbrance, legal or equitable, upon any property of the state or of any political subdivision thereof, except the property of the authority or the state mortgaged or otherwise encumbered under the provisions and for the purposes of sections 1 to 9, inclusive, of this act. The substance of such limitation shall be plainly stated on the face of each bond. Bonds issued pursuant to sections 1 to 9, inclusive, of

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this act shall not be subject to any statutory limitation on the indebtedness of the state and such bonds, when issued, shall not be included in computing the aggregate indebtedness of the state in respect to and to the extent of any such limitation.

- (c) The bonds referred to in this section may be executed and delivered at such time or times, shall be dated, shall bear interest at such rate or rates, including variable rates to be determined in such manner as set forth in the proceedings authorizing the issuance of the bonds, provide for payment of interest on such dates, whether before or at maturity, shall mature at such time or times not exceeding forty years from their date, have such rank or priority, be payable in such medium of payment, be issued in coupon, registered or book entry form, carry such registration and transfer privileges and be subject to purchase or redemption before maturity at such price or prices and under such terms and conditions, including the condition that such bonds be subject to purchase or redemption on the demand of the owner thereof, all as may be determined by the authority. The authority shall determine the form of the bonds, including any interest coupons to be attached thereto, the manner of execution of the bonds, the denomination or denominations of the bonds and the place or places of payment of principal and interest, which may be at any bank or trust company within or without the state. Prior to the preparation of definitive bonds, the authority may, under like restrictions, provide for the issuance of interim receipts or temporary bonds, with or without coupons, exchangeable for definitive bonds when such bonds have been executed and are available for delivery. If any of the officers whose signatures appear on the bonds or coupons cease to be officers before the delivery of any such bonds, such signatures shall, nevertheless, be valid and sufficient for all purposes, the same as if they had remained in office until delivery.
- (d) Any bonds issued under the authority of sections 1 to 9, inclusive, of this act, may be sold at public sale on sealed proposals or by negotiation in such manner, at such price and at such time or times

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as may be determined by the authority. The authority may pay from the proceeds of the bonds all costs and expenses which the authority may deem necessary or advantageous in connection with the authorization, sale and issuance thereof, including the cost of interest on any short-term financing authorized under subsection (b) of section 6 of this act.

- (e) The principal of and interest on any bonds issued pursuant to this section shall be secured by a pledge of the revenues out of which such bonds shall be made payable. They may be secured by a mortgage covering all or any part of a project from which the revenues so pledged may be derived or by a pledge of one or more leases, sale contracts or loan agreements with respect to such project or by a pledge of one or more notes, debentures, bonds or other secured or unsecured debt obligations of any lessee or contracting party under a loan agreement or sale contract or by a pledge of reserve and sinking funds established pursuant to the resolution authorizing the issuance of the bonds and any other funds and accounts, including proceeds from investment of any of the foregoing, established pursuant to this chapter or the proceedings authorizing the issuance of such bonds, and by moneys paid under a credit facility, including, but not limited to, a letter of credit or policy of bond insurance, issued by a financial institution pursuant to an agreement authorized by such proceedings.
- (f) The proceedings under which the bonds are authorized to be issued pursuant to this section, and any mortgage given to secure the same, may, subject to the provisions of the general statutes, contain any agreements and provisions customarily contained in instruments securing bonds, including, but not limited to: (1) Provisions respecting custody of the proceeds from the sale of the bonds, including their investment and reinvestment until used for the cost of a project; (2) provisions respecting the fixing and collection of rents or payments with respect to the facilities of the authority and the application and use of passenger or freight facility charges; (3) the terms to be incorporated in the lease, sale contract or loan agreement with respect

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to a project; (4) the maintenance and insurance of a project; (5) the creation, maintenance, custody, investment and reinvestment, and use of the revenues derived from the operation of the authority's facilities; (6) establishment of reserves or sinking funds, and such accounts thereunder as may be established by the authority, and the regulation and disposition thereof; (7) the rights and remedies available in case of a default to the bondholders or to any trustee under any lease, sale contract, loan agreement, mortgage or trust indenture; reimbursement agreements, remarketing agreements, standby bond purchase agreements or similar agreements in connection with obtaining any credit or liquidity facilities including, but not limited to, letters of credit or policies of bond insurance and such other agreements entered into pursuant to section 3-20a of the general statutes; (9) provisions for the issuance of additional bonds on a parity with bonds theretofore issued, including establishment of coverage requirements with respect thereto; (10) covenants to do or to refrain from doing such acts and things as may be necessary or convenient or desirable in order to better secure any bonds or to maintain any federal or state exemption from tax of the interest on such bonds; and (11) provisions or covenants of like or different character from the foregoing which are consistent with the provisions of sections 1 to 9, inclusive, of this act, and which the authority determines in such proceedings are necessary, convenient or desirable in order to better secure the bonds or bond anticipation notes, or will tend to make the bonds or bond anticipation notes more marketable, and which are in the best interests of the state. The proceedings under which the bonds are authorized, and any mortgage given to secure the same, may further provide that any cash balances not necessary (A) to pay the cost of maintaining, repairing and operating the facilities of the authority, (B) to pay the principal of and interest on the bonds as the same shall become due and payable, and (C) to create and maintain reserve and sinking funds as provided in any authorizing resolution or other proceedings, shall be deposited into one or more specifically designated working funds to be held in trust by the authority and applied to future debt service requirements or other authority

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(g) In the discretion of the authority, bonds issued pursuant to this section may be secured by a trust indenture by and between the authority and a corporate trustee, which may be any trust company or bank having the powers of a trust company within or without the state. Such trust indenture may contain such provisions for protecting and enforcing the rights and remedies of the bondholders as may be reasonable and proper and not in violation of law, including covenants setting forth the duties of the authority in relation to the exercise of its powers pursuant to sections 1 to 9, inclusive, of this act, and the custody, safeguarding and application of all moneys. The authority may provide by such trust indenture for the payment of the proceeds of the bonds and the revenues from the operation of the authority's facilities to the trustee under such trust indenture or other depository, and for the method of disbursement thereof, with such safeguards and restrictions as it may determine. All expenses incurred in carrying out such trust indenture may be treated as a part of the operating expenses of the applicable project. If the bonds shall be secured by a trust indenture, the bondholders shall have no authority to appoint a separate trustee to represent them.

(h) In connection with the issuance of bonds to finance a project or to refund bonds previously issued by the authority or the state to finance a project, the authority may create and establish one or more reserve funds to be known as special capital reserve funds and may pay into such special capital reserve funds (1) any moneys appropriated and made available by the state for the purposes of such funds, (2) any proceeds of sale of notes or bonds for a project, to the extent provided in the resolution of the authority authorizing the issuance thereof, and (3) any other moneys which may be made available to the authority for the purpose of such funds from any other source or sources. The moneys held in or credited to any special capital reserve fund established under this section, except as hereinafter provided, shall be used solely for the payment of the principal of and

interest on, when due, whether at maturity or by mandatory sinking fund installments, on bonds of the authority secured by such capital reserve fund as the same become due, the purchase of such bonds of the authority, the payment of any redemption premium required to be paid when such bonds are redeemed prior to maturity; provided the authority shall have power to provide that moneys in any such fund shall not be withdrawn therefrom at any time in such amount as would reduce the amount of such funds to less than the maximum amount of principal and interest becoming due by reasons of maturity or a required sinking fund installment in the then current or any succeeding calendar year on the bonds of the authority then outstanding or the maximum amount permitted to be deposited in such fund by the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended, to permit the interest on said bonds to be excluded from gross income for federal tax purposes and secured by such special capital reserve fund, such amount being herein referred to as the "required minimum capital reserve", except for the purpose of paying such principal of, redemption premium and interest on such bonds of the authority secured by such special capital reserve becoming due and for the payment of which other moneys of the authority are not available. The authority may provide that it shall not issue bonds secured by a special capital reserve fund at any time if the required minimum capital reserve on the bonds outstanding and the bonds then to be issued and secured by the same special capital reserve fund at the time of issuance, unless the authority, at the time of the issuance of such bonds, shall deposit in such special capital reserve fund from the proceeds of the bonds so to be issued, or otherwise, an amount which, together with the amount then in such special capital reserve fund, will be not less than the required minimum capital reserve. On or before December first, annually, there is deemed to be appropriated from the state General Fund such sums, if any, as shall be certified by the chairman or vice-chairman of the authority to the Secretary of the Office of Policy and Management and the State Treasurer, as necessary to restore each such special capital reserve

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fund to the amount equal to the required minimum capital reserve of such fund, and such amounts shall be allotted and paid to the authority. For the purpose of evaluation of any such special capital reserve fund, obligations acquired as an investment for any such fund shall be valued at market. Nothing contained in this section shall preclude the authority from establishing and creating other debt service reserve funds in connection with the issuance of bonds or notes of the authority which are not special capital reserve funds. Subject to any agreement or agreements with holders of outstanding notes and bonds of the authority, any amount or amounts allotted and paid to the authority pursuant to this section shall be repaid to the state from moneys of the authority at such time as such moneys are not required for any other of its corporate purposes and in any event shall be repaid to the state on the date one year after all bonds and notes of the authority theretofore issued on the date or dates such amount or amounts are allotted and paid to the authority or thereafter issued, together with interest on such bonds and notes, with interest on any unpaid installments of interest and all costs and expenses in connection with any action or proceeding by or on behalf of the holders thereof, are fully met and discharged. No bonds secured by a special capital reserve fund shall be issued to pay project costs unless the authority is of the opinion and determines that revenues pledged to secure such bonds shall be sufficient to (A) pay the principal of and interest on the bonds issued to finance the project, (B) establish, increase and maintain any reserves deemed by the authority to be advisable to secure the payment of the principal of and interest on such bonds, (C) pay the cost of maintaining the project in good repair and keeping it properly insured, and (D) pay such other costs of the project as may be required. No bonds secured by a special capital reserve fund shall be issued unless the issuance of such bonds is approved by the State Treasurer.

(i) Any pledge made by the authority shall be valid and binding from the time when the pledge is made, and the revenues or property so pledged and thereafter received by the authority shall immediately

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- be subject to the lien of such pledge without any physical delivery thereof or further act. The lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract, or otherwise against the authority, irrespective of whether such parties have notice thereof. Neither the resolution nor any other instrument by which a pledge is created need be recorded.
  - (j) The authority shall have power out of any funds available therefor to purchase bonds or notes of the authority or the state issued pursuant to this section and section 6 of this act. The authority may hold, pledge, cancel or resell such bonds, subject to and in accordance with agreements with bondholders.
  - (k) Whether or not the notes and bonds are of such form and character as to be negotiable instruments under the terms of the Uniform Commercial Code, the notes and bonds are hereby made negotiable instruments within the meaning of and for all purposes of the Uniform Commercial Code, subject only to the provisions of the notes and bonds for registration.
  - (l) Any moneys held by the authority with respect to the state's ports, or by a trustee pursuant to a trust indenture, subject to the provisions of such indenture, including proceeds from the sale of any bonds and notes, and revenues, receipts and income from the operation of such ports, may be invested and reinvested in such obligations, securities and other investments, including, without limitation, participation certificates in the Short Term Investment Fund created in section 3-27a of the general statutes, or deposited or redeposited in such bank or banks, all as shall be authorized by the authority in the proceedings authorizing the issuance of the bonds and notes.
  - (m) For the purposes of sections 1 to 9, inclusive, of this act, the costs of the project payable out of the proceeds of bonds issued pursuant to this section shall include: (1) Expenses and obligations incurred for labor and materials in connection with the construction of

the project; (2) the cost of acquiring by purchase, if such purchase shall be deemed expedient, and the amount of any award or final judgment in any proceedings to acquire by condemnation, such land, property rights, rights-of-way, franchises, easements and other interests in land as may be deemed necessary or convenient in connection with such construction or with the operation of the project, and the amount of any damages incident thereto; (3) the costs of all machinery and equipment acquired in connection with the project; (4) reserves for the payment of the principal of and interest on any notes and bonds issued pursuant to this section and section 6 of this act, and interest accruing on any such notes, during construction of the project and for six months after completion of such construction; (5) initial working capital, expenses of administration properly chargeable to the construction or acquisition of the project, legal, architectural and engineering expenses and fees, costs of audits, costs of preparing and issuing any notes and bonds pursuant to this section and section 6 of this act; and (6) all other items of expense not elsewhere specified incident to the planning, acquisition and construction of the project or of the placing of the same in operation.

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(n) For purposes of sections 1 to 9, inclusive, of this act, the term "project" shall refer to the renovations and improvements to be acquired and constructed at the authority's facilities as may be specified from time to time by the board in a resolution as contemplated by subsection (a) of this section.

Sec. 6. (NEW) (Effective July 1, 2013) (a) Any bonds issued by the Connecticut State-Wide Port Authority under sections 1 to 9, inclusive, of this act, or the state under the provisions of section 5 of this act, and at any time outstanding may at any time be refunded by the authority by the issuance of its refunding bonds in such amounts as the authority may deem necessary, but not exceeding an amount sufficient to refund the principal of the bonds to be so refunded, any unpaid interest thereon and any premiums, related termination payments and commissions necessary to be paid in connection therewith and to pay

costs and expenses which the authority may deem necessary or advantageous in connection with the authorization, sale and issuance of refunding bonds. Any such refunding may be effected whether the bonds to be refunded shall have matured or shall thereafter mature. All refunding bonds issued hereunder shall be payable and shall be subject to and may be secured in accordance with the provisions of section 5 of this act.

(b) Whenever the authority has adopted a resolution authorizing bonds pursuant to section 5 of this act, the authority may, pending the issue of such bonds, issue temporary notes and any renewals thereof in anticipation of the proceeds from the sale of such bonds, which notes and any renewals thereof shall be designated "Bond Anticipation Notes". Such portion of the proceeds from the sale of such bonds as may be so required shall be applied to the payment of the principal of and interest on any such bond anticipation notes which have been issued. The principal of and interest on any bond anticipation notes issued pursuant to this subsection may be repaid from pledged revenues or other receipts, funds or moneys pledged to the repayment of the bonds in anticipation of which the bond anticipation notes are issued, to the extent not paid from the proceeds of renewals thereof or of the bonds.

Sec. 7. (NEW) (*Effective July 1, 2013*) (a) It is hereby determined that the purposes of sections 1 to 9, inclusive, of this act are public purposes and that the Connecticut State-Wide Port Authority will be performing an essential governmental function in the exercise of the powers conferred upon it hereunder. The state covenants with the purchasers and all subsequent holders and transferees of notes and bonds issued by the authority under sections 1 to 9, inclusive, of this act, in consideration of the acceptance of and payment for the notes and bonds, that the principal and interest of such notes and bonds shall at all times be free from taxation, except for estate and gift taxes, imposed by the state or by any political subdivision thereof but the interest on such notes and bonds shall be included in the computation of any

excise or franchise tax. The authority is authorized to include this covenant of the state in any agreement with the holder of such notes or bonds. Any notes or bonds issued by the authority pursuant to sections 1 to 9, inclusive, of this act may be issued on a basis that provides that the interest thereon is intended to be exempt or not to be exempt from federal income taxation, as may be determined by the authority.

(b) Bonds issued under the authority of sections 1 to 9, inclusive, of this act are hereby made securities in which all public officers and public bodies of the state and its political subdivisions, all insurance companies, credit unions, building and loan associations, investment companies, banking associations, trust companies, executors, administrators, trustees and other fiduciaries and pension, profit-sharing and retirement funds may properly and legally invest funds, including capital in their control or belonging to them. Such bonds are hereby made securities which may properly and legally be deposited with and received by any state or municipal officer or any agency or political subdivision of the state for any purpose for which the deposit of bonds or obligations of the state is now or may hereafter, be authorized by law.

Sec. 8. (NEW) (Effective July 1, 2013) (a) Notwithstanding any provision of the general statutes, and subject to any resolution authorizing the issuance of bonds pursuant to section 5 of this act, the Connecticut State-Wide Port Authority is authorized to fix, revise, charge and collect rates, rents, fees and charges for the use of and for the services furnished or to be furnished by the facilities of the authority and to contract with any person, partnership, association or corporation, or other body, public or private, in respect thereof. Such rates, rents, fees and charges shall be fixed and adjusted in respect of the aggregate of rates, rents, fees and charges from the operation of the authority's facilities so as to provide funds sufficient with other revenues or moneys available therefor, if any, (1) to pay the cost of maintaining, improving, repairing and operating the facilities of the

authority and each and every portion thereof, to the extent that the payment of such cost has not otherwise been adequately provided for, (2) to pay the principal of and the interest on any outstanding revenue obligations of the authority, including obligations of the state that may be assumed by the authority, issued in respect of the project as the same shall become due and payable, and (3) to create and maintain reserves and sinking funds required, permitted or provided for in any resolution authorizing, or trust agreement securing, such obligations. A sufficient amount of the revenues as may be necessary to pay the cost of maintenance, repair and operation and to provide reserves and for renewals, replacements, extensions, enlargements improvements, as may be provided for in the resolution authorizing the issuance of any bonds or in the trust agreement securing the same, shall be set aside at such regular intervals as may be provided in such resolution or trust agreement in a reserve, sinking or similar fund. The use and disposition of moneys to the credit of such reserve, sinking or similar fund shall be subject to the provisions of the resolution authorizing the issuance of such bonds or of such trust agreement.

(b) The authority shall designate the beginning and ending dates of the fiscal year for the operation of the authority's facilities. Each year, within thirty days prior to the beginning of the next ensuing fiscal year, the authority shall approve an annual operating budget for the authority's facilities providing for (1) payment of the costs of maintaining, repairing and operating the authority's facilities and each and every portion thereof during such fiscal year, to the extent that the payment of such costs has not otherwise been adequately provided for, (2) the payment of the principal of and interest on any outstanding revenue obligations of the authority, including obligations of the state that may be assumed by the authority, becoming due and payable in such fiscal year, and (3) the creation and maintenance of reserves and sinking funds, and compliance with rate covenants, required, permitted or provided for in any resolution authorizing, or trust agreement securing, such obligations. Such annual operating budget shall include an estimate of revenues from the rates, rents, fees and

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charges fixed by the authority pursuant to subsection (a) of this section, and from any and all other sources, to meet the estimated expenditures of the authority's facilities for such fiscal year. The annual operating budget of the authority's facilities as so approved shall take effect as of the date of its approval. On or before the twentieth day of each month, including the month next preceding the first month of the fiscal year to which the annual operating budget applies, the authority or the trustee under any trust indenture securing the bonds issued under section 5 of this act, at the direction of the authority, shall transfer to operating advance accounts established by the authority from the funds available for such purpose such amount as may be necessary to make the amount then held within such accounts for the payment of operating expenses of the authority's facilities equal to such amount as shall be necessary for the payment of such operating expenses during the next ensuing two months, as shown by the annual operating budget for such fiscal year. Except as otherwise provided in sections 1 to 9, inclusive, of this act, either expressly or by implication, all provisions of the general statutes governing state employees and state property, and all other provisions of the general statutes applicable to the authority's facilities, shall continue in effect. All pension, retirement or other similar benefits vested or acquired at any time before or after July 1, 1981, with respect to any state employees shall continue unaffected and as if the salaries and wages of such employees continued to be paid out of the general funds of the state.

Sec. 9. (NEW) (*Effective July 1, 2013*) The state of Connecticut does hereby pledge to and agree with the holders of any bonds and notes issued under sections 1 to 9, inclusive, of this act, and with those parties who may enter into contracts with the Connecticut State-Wide Port Authority pursuant to the provisions of sections 1 to 9, inclusive, of this act that the state will not limit or alter the rights hereby vested in the authority until such obligations, together with the interest thereon, are fully met and discharged and such contracts are fully performed on the part of the authority, provided nothing contained

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- 710 herein shall preclude such limitation or alteration if and when
- 711 adequate provision shall be made by law for the protection of the
- 712 holders of such bonds and notes of the authority or those entering into
- 713 such contracts with the authority. The authority is authorized to
- 714 include this pledge and undertaking for the state in such bonds and
- 715 notes or contracts.
- Sec. 10. Subsection (l) of section 1-79 of the general statutes is
- 717 repealed and the following is substituted in lieu thereof (Effective July
- 718 1, 2013):
- 719 (l) "Quasi-public agency" means Connecticut Innovations,
- 720 Incorporated, and the Connecticut Health and Education Facilities
- 721 Authority, Connecticut Higher Education Supplemental Loan
- 722 Authority, Connecticut Housing Finance Authority, Connecticut
- 723 Housing Authority, Connecticut Resources Recovery Authority, Lower
- 724 Fairfield County Convention Center Authority, Capital Region
- 725 Development Authority, Connecticut Lottery Corporation, Connecticut
- 726 Airport Authority, Health Information Technology Exchange of
- 727 Connecticut, Connecticut Health Insurance Exchange, [and] Clean
- 728 Energy Finance and Investment Authority and Connecticut State-Wide
- 729 Port Authority.
- Sec. 11. Subdivision (1) of section 1-120 of the general statutes is
- 731 repealed and the following is substituted in lieu thereof (*Effective July*
- 732 1, 2013):
- 733 (1) "Quasi-public agency" means Connecticut Innovations,
- 734 Incorporated, and the Connecticut Health and Educational Facilities
- 735 Authority, Connecticut Higher Education Supplemental Loan
- 736 Authority, Connecticut Housing Finance Authority, Connecticut
- 737 Housing Authority, Connecticut Resources Recovery Authority,
- 738 Capital Region Development Authority, Connecticut Lottery
- 739 Corporation, Connecticut Airport Authority, Health Information
- 740 Technology Exchange of Connecticut, Connecticut Health Insurance
- 741 Exchange, [and] Clean Energy Finance and Investment Authority and

## 742 <u>Connecticut State-Wide Port Authority</u>.

- Sec. 12. Section 1-124 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- 745 (a) Connecticut Innovations, Incorporated, the Connecticut Health 746 and Educational Facilities Authority, the Connecticut Higher 747 Education Supplemental Loan Authority, the Connecticut Housing 748 the Connecticut Housing Authority, Finance Authority, 749 Connecticut Resources Recovery Authority, the Health Information 750 Technology Exchange of Connecticut, the Connecticut Airport 751 Authority, the Capital Region Development Authority, 752 Connecticut Health Insurance Exchange, [and] the Clean Energy 753 Finance and Investment Authority and the Connecticut State-Wide 754 Port Authority shall not borrow any money or issue any bonds or 755 notes which are guaranteed by the state of Connecticut or for which 756 there is a capital reserve fund of any kind which is in any way 757 contributed to or guaranteed by the state of Connecticut until and 758 unless such borrowing or issuance is approved by the State Treasurer 759 or the Deputy State Treasurer appointed pursuant to section 3-12. The 760 approval of the State Treasurer or said deputy shall be based on 761 documentation provided by the authority that it has sufficient 762 revenues to (1) pay the principal of and interest on the bonds and notes 763 issued, (2) establish, increase and maintain any reserves deemed by the 764 authority to be advisable to secure the payment of the principal of and 765 interest on such bonds and notes, (3) pay the cost of maintaining, 766 servicing and properly insuring the purpose for which the proceeds of 767 the bonds and notes have been issued, if applicable, and (4) pay such 768 other costs as may be required.
  - (b) To the extent Connecticut Innovations, Incorporated, and the Connecticut Higher Education Supplemental Loan Authority, Connecticut Housing Finance Authority, Connecticut Housing Authority, Connecticut Resources Recovery Authority, Connecticut Health and Educational Facilities Authority, the Health Information Technology Exchange of Connecticut, the Connecticut Airport

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775 Region Development Authority, Authority, the Capital 776 Connecticut Health Insurance Exchange, [or] the Clean Energy Finance 777 and Investment Authority or the Connecticut State-Wide Port 778 Authority is permitted by statute and determines to exercise any 779 power to moderate interest rate fluctuations or enter into any 780 investment or program of investment or contract respecting interest 781 rates, currency, cash flow or other similar agreement, including, but 782 not limited to, interest rate or currency swap agreements, the effect of 783 which is to subject a capital reserve fund which is in any way 784 contributed to or guaranteed by the state of Connecticut, to potential 785 liability, such determination shall not be effective until and unless the 786 State Treasurer or his or her deputy appointed pursuant to section 3-12 787 has approved such agreement or agreements. The approval of the State 788 Treasurer or his or her deputy shall be based on documentation 789 provided by the authority that it has sufficient revenues to meet the 790 financial obligations associated with the agreement or agreements.

Sec. 13. Section 1-125 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

The directors, officers and employees of Connecticut Innovations, Incorporated, and the Connecticut Higher Education Supplemental Loan Authority, Connecticut Housing Finance Authority, Connecticut Housing Authority, Connecticut Resources Recovery Authority, including ad hoc members of the Connecticut Resources Recovery Authority, Connecticut Health and Educational Facilities Authority, Capital Region Development Authority, the Health Information Technology Exchange of Connecticut, Connecticut Airport Authority, Connecticut Lottery Corporation, Connecticut Health Insurance Exchange, [and] the Clean Energy Finance and Investment Authority and the Connecticut State-Wide Port Authority and any person executing the bonds or notes of the agency shall not be liable personally on such bonds or notes or be subject to any personal liability or accountability by reason of the issuance thereof, nor shall any director or employee of the agency, including ad hoc members of

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the Connecticut Resources Recovery Authority, be personally liable for damage or injury, not wanton, reckless, wilful or malicious, caused in the performance of his or her duties and within the scope of his or her employment or appointment as such director, officer or employee, including ad hoc members of the Connecticut Resources Recovery Authority. The agency shall protect, save harmless and indemnify its directors, officers or employees, including ad hoc members of the Connecticut Resources Recovery Authority, from financial loss and expense, including legal fees and costs, if any, arising out of any claim, demand, suit or judgment by reason of alleged negligence or alleged deprivation of any person's civil rights or any other act or omission resulting in damage or injury, if the director, officer or employee, including ad hoc members of the Connecticut Resources Recovery Authority, is found to have been acting in the discharge of his or her duties or within the scope of his or her employment and such act or omission is found not to have been wanton, reckless, wilful or malicious.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2013	New section
Sec. 2	July 1, 2013	New section
Sec. 3	July 1, 2013	New section
Sec. 4	July 1, 2013	New section
Sec. 5	July 1, 2013	New section
Sec. 6	July 1, 2013	New section
Sec. 7	July 1, 2013	New section
Sec. 8	July 1, 2013	New section
Sec. 9	July 1, 2013	New section
Sec. 10	July 1, 2013	1-79(l)
Sec. 11	July 1, 2013	1-120(1)
Sec. 12	July 1, 2013	1-124
Sec. 13	July 1, 2013	1-125

## Statement of Legislative Commissioners:

In section 2(a)(7)(11)(12)(13)(14) and (15), technical revisions were made for statutory consistency.

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CE Joint Favorable Subst. -LCO